



INTRODUCTION

The *Issues at AMUN* handbook is published to assist representatives in their preparations for the American Model United Nations (AMUN) Conference. When combined with students' own research on the Member States they represent and the topics of discussion, this handbook provides representatives with all the substantive information they will require to function effectively at the simulation. Its sister handbook, *Rules and Procedures*, provides an overview of the committee rules and conference logistics with which representatives need to familiarize themselves for the simulation.

Chapter One: The United Nations provides essential background information to give all representatives a common orientation to the history of the United Nations. This section begins with the origins of the United Nations and covers some important points about the organization. Finally, the chapter focuses on problems confronting the United Nations today.

Chapter Two: Conference Preparation & Position Papers outlines a recommended process for preparing for the AMUN Conference. Following these steps will place representatives well on their way to acquiring all the content knowledge necessary to be successful at AMUN. Representatives will also find general information about topic purviews and position papers.

The remaining chapters contain brief overviews of the topics to be discussed in the committees, councils, commissions and International Court of Justice at the 2016 Conference. These are intended as a guide and basis for representatives' further research. In keeping with this goal, each overview includes a bibliography to guide representatives to appropriate sources of additional information. Additionally, at the beginning of each committee's topic briefs, the purview of the simulation—that is what the body can and cannot do—is explained. The simulation purview provides context and limits for the goals and actions contained in a body's reports and resolutions.

The overviews provide background on each topic and state some areas of current United Nations and international activity on the topic. In many cases, the overviews will frame the topic in terms of a few limited aspects of a complex issue. For example, the general issue of the environment has dozens of sub-issues—in such a case, the overview may direct Representatives to concentrate their research on ozone depletion and limiting the destruction of the rain forests, only two of the many subsidiary issues. This format allows Representatives to go into greater detail in their preparations without needing to research all aspects of a multifaceted main issue.

AMUN's philosophy in providing these topic overviews is to give representatives direction in their research but to leave the work up to them. *These overviews are not intended to be the sole source of representatives' research on the topics prior to the conference.*



CHAPTER ONE

THE UNITED NATIONS

Representatives participating in the American Model United Nations (AMUN) Conference should be familiar with the history of the United Nations and with the changing role the organization plays in international affairs. This section provides a brief background on the United Nations system and some of the issues it faces today.

ORIGINS OF THE UNITED NATIONS

The United Nations came into existence on 24 October 1945. On that day, the United Nations Charter became operative, having been ratified by the 51 original Members. The concept of all States uniting together in one organization to settle disputes peacefully was born of the desire of civilized countries to avoid repeating the horrors of the First and Second World Wars. The United Nations developed as a successor to the League of Nations, which represented the first modern attempt by the countries of the world to achieve this unity.

In 1942, American President Franklin D. Roosevelt coined the term “United Nations,” when 47 countries signed the Declaration of the United Nations in support of the Atlantic Charter. In 1944, the United States, the United Kingdom, the Union of Soviet Socialist Republics and China met in Washington, DC, at the Dumbarton Oaks Conference, where the first blueprint of the United Nations was prepared. In 1945, the final details for the United Nations were worked out at the Yalta Conference. Fifty-one States gathered from 24 April through 26 June 1945 in San Francisco to draft the Charter of the United Nations, which was signed on 26 June 1945.

PURPOSE OF THE UNITED NATIONS

The primary purposes for which the United Nations was founded are detailed in Chapter I, Article 1, of the Charter:

1. “To maintain international peace and security;
2. To develop friendly relations among nations based on respect for the principle of equal rights and self-determination of peoples, and to take other appropriate measures to strengthen universal peace;
3. To achieve international cooperation in solving international problems of an economic, social, cultural or humanitarian character, and in promoting and encouraging respect for human rights and for fundamental freedoms for all without distinctions as to race, sex, language or religion; and
4. To be a centre for harmonizing the actions of nations in the attainment of these common ends.”

HOW THE UNITED NATIONS SEEKS TO ACHIEVE ITS PURPOSE

Since 1945, the United Nations has established itself as a forum for discussing international disputes. The United Nations seeks, both through its principal organs and various subsidiary bodies, to settle disputes through peaceful means without resorting to the threat or use of force. Member States recognize that the United Nations has an established machinery which can be used to solve international problems. It should be recognized that the United Nations is not a world government, nor does it legislate. Rather, the actions of the United Nations, in the form

of resolutions passed by its bodies, have a strong moral persuasive effect. Member States frequently find it in their own best interests to follow United Nations recommendations.

STRUCTURE OF THE UNITED NATIONS

The United Nations has six primary bodies:

The General Assembly (GA): The General Assembly is the central deliberative organ of the United Nations. The General Assembly has been described as the nearest thing to a “parliament of mankind.” All Member States are Members of the General Assembly, and each Member has one vote. The General Assembly makes recommendations on international issues, oversees all other United Nations bodies that report to the General Assembly, approves the United Nations budget and apportions United Nations expenses. On the recommendation of the Security Council, the General Assembly elects the Secretary-General and holds the authority to admit and expel Member States. Voting in the General Assembly is ordinarily by simple majority, but most of the body’s work is adopted by consensus.

The Security Council (SC): The Security Council’s primary responsibility is maintaining international peace and security. It has the power to employ United Nations forces and direct action against threats to the peace. Fifteen Members sit on the Security Council, including five Permanent Members (China, France, the Russian Federation, the United Kingdom and the United States) and 10 at-large Member States, which the General Assembly elects for two-year terms. A majority in the Security Council consists of nine Members voting “yes”; however, a “no” vote by any of the Permanent Members has the effect of vetoing or blocking actions.

The Economic and Social Council (ECOSOC): The Economic and Social Council is the primary body dealing with the economic, social, humanitarian and cultural work of the United Nations system. It also has a mandate to coordinate the activities of United Nations technical and specialized agencies and programs. The Economic and Social Council oversees five regional economic commissions and nine functional, or subject-matter, commissions. The Economic and Social Council is composed of 54 Member States elected by the General Assembly for three-year, renewable terms.

The Trusteeship Council (TC): In 1945 there were 11 Trust Territories, which were regions without their own governments. These 11 regions were placed under the Trusteeship Council, which helped them prepare for and achieve independence. With the admission of Palau as a United Nations Member State in 1994, the Trusteeship Council has now completed its original mandate. Today, the Trusteeship Council is inactive but is formally composed of the permanent Security Council Members.

The International Court of Justice (ICJ): The International Court of Justice, or World Court, is the primary judicial organ of the United Nations and decides international legal disputes. All United Nations Member States are automatically able to bring matters before the International Court of Justice; however, States must agree to accept the jurisdiction of the International Court of Justice before it can decide



a dispute involving that State. Fifteen judges serving nine-year terms sit on the Court.

Secretariat: The Secretariat is composed of the Secretary-General and the United Nations staff. Approximately 44,000 people are employed as the staff of the United Nations, only 5,000 of whom work at the United Nations headquarters in New York City. The vast majority work for various subsidiaries of the United Nations. The Secretary-General serves a five-year renewable term.

In addition to the six main bodies, the United Nations system includes a number of autonomous technical and specialized agencies and programs. Examples include the Food and Agricultural Organization (FAO), the International Monetary Fund (IMF), the World Health Organization (WHO) and the United Nations Children's Fund (UNICEF). While most of these agencies and programs have independent governance structures, Economic and Social Council coordinates their activities.

BLOC POLITICS

Historically, Member States with mutual interests have used a system of bloc politics to organize their efforts within the United Nations. These blocs tend to be made up of Member States with similar political, historical or cultural backgrounds. They are often, but not exclusively, formed on a geographical basis. By organizing themselves with other Member States that hold similar interests, bloc members hope to increase their influence above the level that they would have as a single Member State in the General Assembly.

Regional groups were formally established at the United Nations in 1957 with an endorsement by the General Assembly. As the number of Member States increased, the groups were realigned to form today's five groups: Latin America and the Caribbean group (GRULAC), the Asia-Pacific group, the Africa group, the Eastern European group and the Western Europe and Others group (WEOG). These regional groups are still used today to manage elections. Security Council seats are allocated by regional group, and the Vice Presidents of the General Assembly are chosen by regional groups, with the actual election mostly a formality. Other, smaller regional blocs, such as the Nordic countries or the JUSCANZ group (Japan, United States, Canada, Australia and New Zealand), also exist, though they lack the formal recognition granted to the five regional groups.

Regional groups are not the only blocs active at the United Nations. The Non-Aligned Movement (NAM), founded in 1967 as a group seeking a middle course between the Western and Eastern blocs of the Cold War, rapidly became an active body for the coordination of action at the United Nations for developing countries. While its importance has diminished since the end of the Cold War, it is still active on numerous issues at the United Nations. The Group of 77 (G-77) was founded in 1964 as a coordinating body to protect the economic interests of small and developing countries. With 134 members, it is the largest United Nations bloc, though coordination among members is fairly loose.

Blocs usually attempt to form a consensus among members, allowing them to act as a cohesive group. The effectiveness of any given bloc in exerting its positions in the General Assembly depends upon its ability to form a consensus among its own members and then get its members to vote accordingly. These acts of compromise form the basis of United

Nations politics and often occur within the various caucusing groups. They also form the starting points for debate in the larger United Nations body.

Bloc politics have changed considerably over time. Some regional blocs are still coherent, like the Nordic countries, while others, like the Western European and Others Group, lack continuing cohesion. In general, their viability as a political tool is diminishing, and blocs are falling out of use as a predictable measure of votes. Often, blocs get together to draft resolutions which will begin the discussion in the larger body, but ultimately, each Member State will usually vote in its own interest, regardless of its bloc memberships. Further complicating the issue of bloc politics is that States may be part of multiple blocs with diverging or competing interests.

However, blocs are not completely irrelevant; often they are used to get an initial proposal to the floor when consensus cannot be found quickly in the larger body. Today, the most common blocs are small, temporary negotiating groups that gather around one issue to try to overcome stalemate in the larger membership bodies. Additionally, developing countries often bind together to maximize their power, especially in the face of a relative lack of economic power. Some blocs have their own secretariat staff whose job is to draft proposals and find solutions that the larger body is unable to find. Some of the more well-funded and organized blocs have a formally recognized role as permanent observers with permanent observer missions at the United Nations headquarters. Examples include the African Union, the Caribbean Community, the European Union, the Arab League and the Organization of Islamic Cooperation. These blocs are powerful examples of Member States coming together to advance goals that may be independent of the regions they represent.

At AMUN, blocs will not be treated as official bodies. Representatives are encouraged to caucus in their bloc groups only when appropriate. Representatives should be aware that the State they represent may no longer actively participate in bloc politics, or may vote outside of its traditional bloc based on the circumstances. Above all, remember that you represent your State and your State's interests, regardless of your participation in a bloc while caucusing and drafting.