

## Advisory Opinion: Legality of the Threat or Use of Nuclear Weapons (Italy, Marshall Islands, Netherlands, Qatar)

ARGUED: 20 November 2023 DECIDED: 21 November 2023

The Majority Opinion was signed and agreed to by President Patel of Mexico, Vice President Kalla of the Netherlands, Justice Avva of Venezuela, Justice Cox of Cyprus, Justice Damron of Ecuador, Justice Dorsch of Costa Rica, Justice Farooqi of Qatar, Justice Gomez of Mozambique, Justice Hakim of Russia, Justice Koziolek of Australia, and Justice Lercher of Namibia.

The Court has the jurisdiction to issue an Advisory Opinion on the legality of the threat or use of nuclear weapons. Article 65(1) of the Statute of the International Court of Justice states that "The Court may give an Advisory Opinion on any legal question at the request of whatever body may be authorized by or in accordance with the Charter of the United Nations to make such a request."

Likewise, the United Nations General Assembly is authorized by Article 96(1) of the United Nations Charter (Charter) to "The General Assembly or the Security Council may request the International Court of Justice to give an advisory opinion on any legal question." Therefore, it is the Majority Opinion of this Court that it is within our purview to issue an opinion on the legal question requested by the GA. Resolution A/RES/49/75 adopted by the GA requested the Court to answer the question: "Is the threat or use of nuclear weapons in any circumstance permitted under international law?"

Additionally, the Majority notes that the General Assembly has a responsibility "to take effective collective measures for the prevention and removal of threats to the peace", per Article 1 1 of the Charter. In recognizing this responsibility, the Court believes that it is imperative that the General Assembly have access to all relevant information and guidance from United Nations bodies before drafting legislation.

The Majority finds that Article 1, 1, Article 4, 4, and Article 51 of the United Nations Charter, Article 31 of the Vienna Convention on the Law of Treaties (VCLT), Articles 53 and 33 of the Fourth Geneva Convention of 1949 (Geneva IV, Fourth Geneva Convention), the Treaty on Non-Proliferation of Nuclear Weapons (NPT), Article 1, B, and Article 8 of the Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on their Destruction (Bioweapons Convention), are pertinent in its ruling concerning the question of whether or not the threat or use of nuclear weapons in any circumstance are permitted under law.

With respect to the use of nuclear weapons, the Majority holds that the stake that each country holds in this matter supersedes reservations to accepting the opinions of the Court. In consideration of the widespread environmental and humanitarian effects associated with nuclear weapons, the Court views such an action to be an act of collective penalization and, therefore sees the use as a violation of Article 33 of Geneva IV, which prohibits collective penalties. Further, Article 53 of Geneva IV states that any destruction of property belonging individually or collectively to private persons, a state, public authorities, or social or cooperative organizations is prohibited, except where such destruction is absolutely necessary by military operations. Even so, the Majority believes that the indiscriminate nature of nuclear weapons differentiates their use from the use of other weapons. Therefore, even in cases deemed appropriate by military operations, the Majority sees the consideration of state sovereignty as inferior to the communal well-being of civilians.

Turning to treaties relevant to the prohibition of weapons, the Majority Majority finds a plethora of evidence. As articulated in Article 2, Paragraph 4 of the Charter of the United Nations, Member States are explicitly prohibited from initiating "the threat or use of force against the territorial integrity or political independence of any state." Further, Article 51 protects against impediments to the "inherent right of individual or collective self-defense...until

the Security Council has taken the measures necessary to maintain international peace and security." Under these articles, it is clear that the use or threat of using nuclear weapons violates the Charter, as the inherently heightened threat and possible damage caused by nuclear weapons inevitably poses a threat to all States' territorial integrity or political independence. We find that any threat or use of nuclear weapons, in direct correlation with these international statutes, is inherently in violation of the Charter and international law. Following the tenets of Article 51, the threat or use of nuclear weapons is still prohibited in acts of self-defense. While this Court recognizes States' rights to their own sovereignty, retaliating against any nuclear attack with a nuclear attack still threatens a State's territorial integrity or political independence. We find that there is no instance in which the use or threat of use of nuclear weapons for self-defense doesn't inherently violate the tenets of the Charter. Further disarmament treaties such as the Nuclear Non-Proliferation Treaty (NPT), and the Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on their Destruction support the Charter's text and intent.

 The Council for the Netherlands posits that we should not issue an advisory opinion because there are existing treaties and international diplomatic relations that would be threatened by the Court's issuing of an opinion. They argue that particular countries that have signed on to the Treaty on the Non-Proliferation of Nuclear Weapons would pull support from the document if this Court issued a decision permitting or prohibiting particular instances of threatening or using nuclear weapons. Following the Vienna Convention on the Law of Treaties, we must strictly understand the NPT as an anti-nuclear treaty. Thus, it is preposterous to assume that countries who had signed an anti-nuclear agreement would be vehemently opposed to this Court issuing an opinion that further affirms the tenets. While the possession of Nuclear weapons is commonplace, the legality is not addressed within the scope of this ruling. It therefore cannot be taken into consideration when considering how member states would comply with this ruling. Subsequently, we must conclude that compliance would likely be high as the use of nuclear weapons has been nonexistent and the threat has been minimal in recent years.

Even if the Netherlands' assertion of adopters of the NPT pulling out of the Treaty materialized, the Court's issuing of an Opinion would undoubtedly apply to all members of the United Nations, as the Advisory Opinion of this Court is universal. All legal jurisdictions take into account Advisory Opinions, at least on a basic level. If a Member State chooses to ignore the advice of this Court, especially in regard to this wholly legal case dealing with the contents of the Fourth Geneva Convention and Articles of the United Nations Charter, then it likely falls in opposition to the main tenets of Article 2 and 51 that we are basing our advice upon. If a Member State ignores the advice of anti-nuclear action, then they still are in opposition to the Charter, which is binding upon all members of the United Nations.

Looking beyond the Charter, a reading of other treaties and conventions supports the prohibition of the use and threat of nuclear weapons. According to the VCLT, Article 31, treaties should "be interpreted in good faith in accordance with the ordinary meaning". Likewise, the Fourth Geneva Convention of 1949 is clear in its condemnation of acts that cause harm to civilians. Article 31 notes that "No physical or moral coercion shall be exercised against protected persons." Article 4 of the Fourth Geneva Convention defines such persons as "those who at any given moment and in any manner whatsoever, find themselves... in the hands of a Party to the conflict," which per Article 3 includes "Persons taking no active part in the hostilities." Nuclear weapons, with their catastrophic effects and the impossibility of distinguishing between combatants and non-combatants, clearly would run afoul of these principles if used against civilian targets because they would negatively affect the well-being of civilian populations.

Furthermore, a just application of the Fourth Convention of 1949 to the Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on their Destruction, or the Bioweapons Convention should lead to the understanding that it prohibited the use and threat of nuclear weapons. Article 1, Section B of the Bioweapons Convention explicitly prohibits the use of chemical weapons. Article 8 later clarifies that this ban also includes the threat of use thereof. The ordinary meaning of chemical weapons was provided as: "Toxic chemicals, their precursors, and devices, specifically designed to cause death or other harm through the toxic properties of those toxic chemicals specified in subparagraph, which would be released as a result of the employment of such munitions and devices or any equipment specifically designed for use directly in connection with the employment of munitions and devices" previously specified.

Given the chemical properties of nuclear weapons, we must conclude that they are included in this definition of chemical weapons. Due to the severe physical effects, including radiation poisoning from toxic chemicals within these weapons, nuclear weapons share properties inherent to the definition of a chemical weapon.

Elaborating on this conceptual framework, the notion of brutality, as expounded in Part 3, Section 1, Article 32 of the Fourth Geneva Convention, embodies the prohibition of acts such as corporal punishment, murder,

torture, and other offenses aimed at safeguarding individuals, particularly noncombatants, from egregious harm during periods of armed conflict. The Majority discerns that the 1980 Convention on Certain Conventional Weapons, which proscribes and/or limits the utilization of specific conventional armaments deemed excessively injurious or possessing indiscriminate effects, extends the scope of brutality to encompass weaponry, specifically applying to the use of nuclear weapons.

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 For example, the consequences of a nuclear strike ona city, would far exceed the physical damage that may be done to a target of military importance. Radiation does not stay in one place, dissipate quickly, nor be effectively removed. It travels and contaminates the air, ground, and water for decades, if not hundreds of years, and causes a host of adverse health problems, including cancer. To reiterate, this challenges Article 32 of the Fourth Geneva Convention, which specifically prohibits countries from "taking any measure of such a character as to cause the physical suffering or extermination of protected persons... This prohibition applies not only to murder, torture... but also to any other measures of brutality." It does not get much more brutal than using such an indiscriminate weapon that causes a disproportionate loss of life, renders a portion of land inhabitable for generations, and forces people from their homes.

For these reasons, the Majority holds that there is no circumstance in which the threat or use of nuclear weapons are permitted under law. Pursuant to the statutes and laws listed above, the Majority has found that there is undeniable evidence that the proliferation of nuclear weapons would lead to the devastation of humanity. Preventing the devastation of humanity is the most substantial effort of the United Nations, and ruling against this prevention would exhibit a considerable lack of coherence and respect for humanity.

Furthermore, the Court has concluded that the use of nuclear weaponry has evolved from general principle into a *jos cogens* norm. These certain norms warrant the Court to urgently address this issue as we believe the use of nuclear weapons should be defined as one of the most heinous crimes against humanity.

Conclusively, as we have defined the use 0r threat of nuclear weapons as a *jus cogens* norm and prohibited the use or threat of nuclear weapons in all circumstances under international law, the Court is suggesting that the General Assembly shall accept this opinion of the Court as a legal and ethical basis for working toward international denuclearization.

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