

# Report to the Economic and Social Council on the Regional Conference on Women in Latin America and the Caribbean

### **Table of Contents**

Executive Summary	3
Matters calling for action by the United Nations Economic and Social Council	
Draft resolutions for adoption by the Economic and Social Council	4
Draft resolution II/1	4
Draft resolution II/2	5
Consideration of Regional Conference on Women in Latin America and the Caribbe	ean8
Deliberations	8
Action taken by the Commission	13
Adoption of the Report	14

#### **Executive Summary**

The Commission discussed possibilities for improving women's participation in social, political, and economic life in Latin America and the Caribbean through the lens of five comprehensive categories: women's health, economic autonomy, education, physical autonomy, and governmental participation. To address oversights in the realm of women's health, the Commission looked into treating and preventing HIV/AIDS, sexually transmitted infections, pregnancy-related illnesses, and unwanted pregnancies through better sex education, access to prophylactics and a proliferation of health clinics.

The Commission looked into methods aimed at promoting female economic autonomy to ensure women greater equality and lessen dependence. These included gender-equality workforce legislation, a reevaluation and revamping of social welfare programs, improved access to clean water and other amenities, State-funded day care, transparency in government hiring, and wage-equality enforcement for national and international corporations.

Education is a particularly dear topic to this Commission as it allows women to advance further in the workforce and make more informed decisions regarding all facets of their daily lives. The Economic Commission for Latin America and the Caribbean looked into programs to encourage higher educative and vocational opportunities for women. The Commission's deliberations led to a consensus that political education was also very important.

The Commission further discussed female physical autonomy in the region noting the importance, from both an economic and humanitarian standpoint, that women feel safe and comfortable participating in social, political, and economic life. The Commission inquired into media campaigns to promote awareness of the issue of gender-based abuse and steps women may take to defend themselves. Such methods include self-defense classes, women's shelters, how to obtain restraining orders. The Commission also looked into the possibility of an international reporting toll-free hotline [MB1].

Finally, the Commission's deliberations stressed the importance of promoting female governmental participation with the reasoning that such involvement serves not only to better ensure that laws passed appropriately take women into account, but also to provide role models for young girls to empower them from an early age. The Commission discussed gender-parity legislation and enforcement mechanisms and ways to deal with harassment targeted at women in prominent political positions.

Overall, the Economic Commission for Latin America and the Caribbean had an extremely productive meeting and is very pleased with the documents it has emerged with. The Commission believes that the work it has done will help Member States craft and implement new legislation and programs to ameliorate the status and quality of life among women. It is a necessity for all states to ensure that a gender perspective is part of the efforts to measure development in the region, as well as the political strategies and objectives designed to the stated purpose.

#### Matters calling for action by the United Nations Economic and Social Council

# Draft resolutions for adoption by the Economic and Social Council

- 45 The Economic Commission for Latin America and the Caribbean recommends to the
- Economic and Social Council the adoption of the following draft resolutions:

#### **Draft resolution II/1**

The Economic Commission for Latin America and the Caribbean,

Guided by the principles set forth in the United Nations Charter,

Acknowledging the United Nations definition of violence against women as meaning, "any act of gender-based violence that results in, or is likely to result in, physical, sexual or psychological harm or suffering to women, including threats of such acts, coercion or arbitrary deprivation of liberty, whether occurring in public or in private life," as stated in United Nations General Assembly Resolution 48/104,

*Noting* Article Two of the Universal Declaration on Human Rights and the purpose of the declaration to identify a basic life of dignity and worth of a human,

*Expressing* concern towards the negative impacts of gender-based violence on the political and economic participation of women,

Acknowledging the numerous manners in which women and girls in Latin America and the Caribbean experience sexual violence,

*Recognizing* that the empowerment of women is essential to achieve further economic growth,

*Emphasizing* United Nations Security Council Resolution 1325 on Women, Peace and Security as a way to protect women and girls from gender-based violence in armed conflict and increase the representation of women in decision-making roles for the prevention and management of conflict,

*Recalling* Millennial Development Goal Three that promotes gender equality and empowerment of women,

Respecting the right and sovereignty to maintain their cultural identity,

- 1. *Encourages* Member States to implement legislation that stresses and supports the empowerment of women;
- 2. *Encourages* States to pursue diverse individual and regional solutions that will best secure equal economic opportunities and political participation for women in said State;
- 3. Applauds the work of the Latin American and Caribbean Feminist Network for a Life without Violence against Women (REDFEM), which provides a safe network for women who have experienced violence as well as support in addressing the physiological impact of violence;
- 4. *Suggests* the creation of a permanent regional public service committee that would focus on general plans and measures to ensure that women may enjoy equal rights and opportunities as men such as stronger voices in political, social, economic and cultural development;

- 5. *Asks* the Latin American and Caribbean region to continue to advance the established mission of the United Nations Security Council Resolution 1325;
- 6. Reminds States of the importance women have in securing economic growth in women's participation that contributes to the stabilization of societies;
- 7. Suggests Member States and regional organizations create a series of international toll free Hotline through United Nations Women that would protect the identity of the women and girls;
  - 8. Encourage Member States to further develop abuse prevention structures;
- 9. *Emphasizes* the implementation of State specific public media campaigns that raise societal awareness to the issue of violence against women within the private live of families and society as a whole;
- 10. Further Encourages the offering of programs that work with the perpetrators who commit acts of violence against women;
- 11. *Expresses* the importance of preventative education policies within communities to decrease forms of gendered violence;
- 12. *Invites* the creation of Police Training initiatives that will train male and female law enforcement officials to better understand and aid battered women with legal remedies.

#### **Draft resolution II/2**

The Economic Commission for Latin America and the Caribbean

*Noting* that of the world's fifteen most gender inequitable countries, ten are found in the Americas and the Caribbean,

*Recognizing* the importance of gender equality for the social, political, and economic advancement of nations,

Acknowledging the benefits of diversifying and expanding the workforce by including educated and trained women within it,

*Recognizing* that equality in the workforce is generally an indication of a developed economy,

*Recognizing* that increased economic autonomy for women allows for self-sufficiency and women's empowerment,

- 1. *Encourages* Member States to work with United Nations Women's Fund for Gender Equality to create local, regional, and national initiatives that work to raise wages and promote job opportunities, specifically through:
- (a) The provision of direct loans to organizations within Member States that promote gender equality while working to conventionalize gender equality into their financial policy;
- 2. *Urges* the creation of further job opportunities for women in the following ways:

- (a) The long term strengthening of the position of women in the workforce through more thorough education and opportunities in:

  (i) International education programs;

  (ii) Vocational training;

  (b) The encouragement of Member States to draft legislation that bases wage rates on performance rather than gender;

  4. Encourages the use of previously established programs that utilize micro-
  - 4. *Encourages* the use of previously established programs that utilize microfinancing, such as the International Monetary Fund, to promote wage equality and women's education in the following manner:
    - (a) The provision of investments in women in small business;

132

133

134

135

136

137 138

139

140

141

142143

144

145146

147148

149150

151

152

153

155

- (b) The provision of financial assistance in education to advance job opportunities;
- 5. *Requests* job hiring and employment practices that would improve equality and opportunity for women such as:
- (a) The encouragement of more equitable and proportional systems that would ensure qualified women's roles in the workplace;
- (b) The fair practices of maternity and paternity leave and retention;
- (c) The need for managerial and departmental accountability toward achieving the goal of more equal representation in the work force;
- 6. *Encourages* the provision of tax cuts to families that have two working parents or single mothers that are recognized by the state to ease financial burdens and incentivize economic growth;
- 7. *Notes* with zest the importance of including women in representative roles including in the judiciary at an increased rate by encouraging the following:
  - (a) Workshops informing women on the campaign process;
  - (b) Scholarships for women to engage in public policy:
- (c) Workshops informing women on participation on civic engagement.

#### Consideration of Regional Conference on Women in Latin America and the Caribbean

- 156 At its 24th session, the Commission considered agenda item Topic Two, Regional
- 157 Conference on Women in Latin America and the Caribbean.

#### **Deliberations**

A. Women's Health 158

159

- 160 Along with obvious humanitarian concerns, The Economic Commission for Latin 161 America and the Caribbean notes that sick women are not working women. Not only do 162 states have an obligation to care for the health of their citizens as per The United Nations
- 163 Declaration of Human Rights, but it is in their best interests to do so. Investing in this
- 164 field ultimately feeds back into a stronger workforce and a healthier national and global 165 economy.

166

- 167 HIV/AIDS is of special concern to this body as women often report disproportionately 168 high incidence rates and find it the most difficult to obtain proper treatment. The United
- 169 Nations General Assembly High-Level Meeting on HIV/AIDS targets a 50% reduction
- 170 in new HIV infections by 2015. In 2011, within the Latin American and Caribbean
- 171 region, 68% of those requiring treatment for HIV/AIDS received it. This issue is 172 particularly pressing in urban areas where access to sex education, prophylactics, testing
- 173 services, and treatment remains inaccessible to the poorest members. Less than 30% of
- 174 those aged 15-24 years correctly identify how to prevent sexual transmission of

175 HIV/AIDS.

176

- 177 In addition, women must play an active role in family planning. As per the United
- 178 Nations Declaration of Human Rights, women have a right to determine how and when
- 179 they become pregnant. However, among the Member States of the Economic
- 180 Commission for Latin America and the Caribbean, there is an unacceptably high rate of
- 181 pregnancy among teenagers and unwilling mothers. Over 20% of adolescent girls aged 15
- 182 to 19 in the region are pregnant or already have children. To combat this, The Economic
- 183 Commission for Latin America and the Caribbean looked into the beneficial impacts of
- 184 increased access to sex education and prophylactics as desired. To achieve these goals,
- 185 Member States may wish to create or expand existing sex education programs in schools
- 186 and workplaces to educate both women and men in matters including: but not limited to,
- 187 the risks of unprotected sex, methods of safe sex, and how to obtain prophylactics and
- 188 sexually transmitted infection (STI) and pregnancy testing. These discussion topics
- 189 would work to reduce the stigma of reproductive health and ensure that women have the 190 information they need to make healthy, independent choices.

191

- 192 The fifth Millennium Development Goal is dedicated to improving maternal health and
- 193 one of its targets is to reduce by three quarters, between 1990 and 2015, the maternal
- 194 mortality ratio. The primary direct and indirect causes of maternal mortality in Latin
- 195 America and the Caribbean include severe bleeding (generally puerperal), infections

(septicaemia in most cases), and hypertensive disorders of pregnancy (generally eclampsia). Research based on these facts pointed to the necessity of promoting and providing hospital-based birth so that women can receive medical attention throughout their pregnancies. This would require a greater number of health clinics and transportation-based infrastructure along the way.

The Economic Commission for Latin America and the Caribbean is also of the opinion that in order to best serve their people, States ought to provide access to health clinics for all. The clinics would not be gender specific, but would work to lower the aforementioned women's health issues. Special emphasis should be placed on those in underserved rural and poor urban areas by building more clinics, shoring up roads to connect populated areas to existing clinics, and providing free emergency ambulance services where needed.

#### B. Economic Autonomy

The Commission's deliberations suggest that economic autonomy is essential for allowing women to take charge of their lives and contribute to society and the economy however they choose to. The Economic Commission for Latin America and the Caribbean, therefore, supports state-specific implementation of legislation enforcing gender-equality in the workplace. Such laws would take steps such as barring the use of pregnancy tests when hiring, mandatory equal pay for equal work, and a state-set amount of parental leave. Additionally, The Commission believes that the applicability and enforcement of these laws to transnational corporations should be considered as they extend beyond the jurisdiction of a single state's borders. The Commission believes that the Business Council of the United Nations, as well as the International Labor Organization, could potentially be used as a mechanism to enact meaningful change and ensure that women are treated properly in the workplace both in the developed and developing world.

The Economic Commission for Latin America and the Caribbean also found that that land grant programs and many conditional cash transfers in the Latin American and Caribbean region currently primarily benefit men. These, and other, existing social welfare programs should be reevaluated to ensure that women are treated equally so as to reduce female dependency. Programs such as Brazil's Bolsa Familia give women more control over household finances by granting cash transfers to mothers, rather than just to fathers.

The Commission stresses the need for improved access to clean water and other amenities. Time women spend doing chores—as, due to traditional gender roles, women are considered more responsible for household maintenance—is time taken away from the work day, making it harder for women in rural areas to find employment. The Commission looked into the possibility of state-funded daycare centers, and found that areas with such centers allowed women to go beyond their roles as mothers, and actively participate in the workforce as they please. They would also allow children to

241 experience school-like institutions from an early age and lead to higher graduation rates

along the road.

The Commission's research suggests that the lack of transparency in the process of the hiring of government workers detracts from the integrity of governments. Without measures to ensure that applicants/potential workers are screened without bias towards one particular gender, these governments (both local and federal) may severely limit the potential of said applicants as well as the States themselves. The percentage of government workers who are female is disproportionally low, and while it could be argued that this is due to factors other than gender bias (such as a lower percentage of educated women in comparison to educated men, which is addressed elsewhere in this report), the Commission persists in its stance that it is still important to bring attention to the process by which these workers are selected. An essential step in the process of bringing the proportion of genders holding these positions to a more desireable level would be to ensure transparency in the methods of selection for these positions.

Unless States in Latin America and the Caribbean regulate wages across genders for their citizens, they are at risk of ostracizing half of their population. It is for this reason that the Commission stresses the importance of equal pay across genders. The Commission discussed the controversy surrounding these issues, including whether men should get paid paternity leave if women are allowed paid maternity leave, or if both leaves should simply be left unpaid. At any rate, some form of regulation on this matter would be extremely beneficial, as the fact that the existence of these differences in pay disincentivizes women to become educated and could potentially legitimize the patronization/disregard of women in the workplace in the eyes of their male counterparts. While it is not within the purview of this Commission to wage a culture war, gender equality is a large part of the social issues at hand today.

#### C. Education

In addition to the aforementioned sex education, it is vital for the health of the Latin American and Caribbean region that women receive vocational and higher education. Not only will this enable them to obtain higher-paying jobs and be less dependent on the male members of their household, but they will feed back into the economy. Aside from social benefits, this economic improvement alone is hopefully enough cause for members of The Economic Commission for Latin America and the Caribbean to promote the institution of programs to make possible and encourage women to achieve these higher levels of education. Such programs have, in the past, included conditional cash transfers to families with daughters in schools past the level mandated by government.

Vocational programs that already exist within States may be expanded to provide equal enrolment opportunities for women. To the extent that States have available funds—noting that the costs will be reimbursed through their reinvestment in the economy—they may also wish to expand such programs into currently underserved rural areas. Such vocational programs include technical schools, and agricultural programs.

The Commission discussed the benefits of creating workshops educating women on the

election process in their country and on civic engagement. Furthermore, the advantages of creating scholarships for women specifically in public policy would not only decrease gender inequality, but also allow for women from emerging professional opportunities in the long-term.

#### D. Physical Autonomy

Wishing to ensure that Latin American and Caribbean women remain secure in the region, it is the general consensus of The Economic Commission for Latin America and the Caribbean that its members would be benefited if they carried out print, visual, and social media campaigns to raise awareness among all citizens, male and female, regarding gender violence and ways in which women can protect themselves. This includes self-defense classes, how to obtain restraining orders, and the location of women's shelters.

This is coupled with The Economic Commission for Latin America and the Caribbean's stress of the need for anti-domestic violence legislation, removing allowances within the legal code that often give perpetrators of gender-based violence committed in the name of honor or within the home to receive lighter sentences. Legislation ought to ensure that perpetrators are treated equally under the law with no regard to motive or relation to the victim.

The Commission additionally analyzed the beneficial creation of a Sexual Based Offense Task Force concerned with addressing the issues in the private sector of girls and women through a public-private partnership between local governments and local non-governmental organizations.

The Commission, based on its research and deliberations, is of the opinion that women should also have access to protective measures if they believe themselves to be threatened by a family member, acquaintance, or unknown person. These protective measures include restraining orders, police escorts where necessary, and the opening and maintenance of women and children's shelters. To elaborate on these shelters, States would work with United Nations bodies and relevant Non Governmental Organizations (NGOs) not only to provide the physical building and amenities necessary to temporarily maintain women and children away from their homes, but to also provide trained staff to council the women and children in issues both psychological and legal. Job training and placement services may also be offered. Rape counseling, STI testing and pregnancy testing would also be provided. If this is not possible in the majority of shelters due to funds or a lack of personnel, the States might consider creating a few additional large, central shelters where these counselors would be available along with transportation to the central shelters for women in peripheral shelters.

The Economic Commission for Latin America and the Caribbean's research further supports the creation of an international reporting center with a toll-free hotline. All interactions with the center, both on the phone and online would be as anonymous as the user wishes. The center would be created and maintained by Member States who wish to contribute, along with relevant NGOs. Women who had questions about, or were

concerned for, their safety would be able to call the number or visit the website and receive information in their native tongue regarding their country's policies and advice on how to proceed. They would also be able to report any perceived gender-based disadvantages they experience or witness to receive advice. If these women wished, their governments could be made aware of these complaints so that they might determine if legislation is necessary to prevent similar future abuses.

The Commission did not deliberate at length on the subject of human trafficking and migration, for the purposes of sexual and more conventional labor. The Commission believes that many United Nations programs already exist to combat this international and regional problem and notes that it is up to Member States to continue to fund, and perhaps enhance the level of funding directed towards these programs.

#### E. Governmental Participation

This Commission has found that the participation of women in all levels and capacities of government serves not only to better ensure that laws passed appropriately take women into account, but also to provide role models for young girls to empower them from an early age. The Commission would also like to take the time to acknowledge and support feminist movements within the region. Participation of women in the decision-making process is essential to ensure that the social and economic changes desired and the quest for gender-equality and female empowerment is sufficiently achieved. In the last few years, the region has experienced an increase in women's participation in political and public life as a whole. In this, Latin American and the Caribbean States have become leaders, with a total of 24% of women actively participating in politics. However, there is a gap in women's participation at the federal, state, and local levels, where women only have 10.6% overall participation. Even when women do obtain powerful positions in ministerial cabinets, an average of 56% of them are in sociocultural capacities, reaffirming gender roles on the national level.

The Economic Commission for Latin America and the Caribbean further discussed the topic of gender parity legislation at the federal and provincial levels. The Commission found that problems with attempts to implement such legislation in the past came primarily in the form of a lack of enforcement mechanisms. To this end, The Commission believes that continued research in this field as well as potential monetary mechanisms such as fining political parties that fail to field the requisite percentage of female candidates may be useful. This method may be the most effective and appropriately targeted as, according to the majority of opinion leaders in the region, 66%, think that the greatest opposition to gender parity in politics comes from "within the main political parties."

The Commission also discussed the matter of harassment targeting women in politics and emerged with the opinion that members would do well to form special protective legislation for such women to set aside such harassment—either verbal, psychological, or physical—as a special category of hate crime and thus eligible for a more severe sentence.

379 sente

# Action taken by the Commission

381	
382	Also at this meeting, the Commission debated and approved draft resolution II/1
383	beginning with the preambular phrase, "Noting that of the world's," sponsored by
384	Argentina, Bahamas, Republic of Korea, Haiti, Venezuela, Portugal, El Salvador, Mexico
385	Japan and Germany. The final resolution passed by consensus with Guyana abstaining.
386	
387	Also at this meeting, the Commission debated and approved draft resolution II/2
388	beginning with the preambular phrase, "Guided by the principles," sponsored by
389	Dominican Republic, Costa Rica, Republic of Korea, Venezuela, Bolivia, Chile, Brazil,
390	Ecuador, Spain, Portugal, Haiti and Colombia. The final resolution passed by consensus
391	with Argentina, Jamaica, Guyana, Portugal and El Salvador abstaining.
392	
393	

## **Adoption of the Report**

- 394 At its 24<sup>th</sup> meeting, on 26 November 2013, the draft report of the Commission was made
- 395 available for consideration. The Commission considered the report, and with no
- amendments, adopted the report by consensus.