

# Report to the Economic and Social Council on Ratification and implementation of the United Nations Convention against Corruption

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## **Executive Summary**

1 The Commission on Crime Prevention and Criminal Justice (CCPCJ) presents to the Economic and Social Council (ECOSOC) its report on the topic of the Ratification and 3 Implementation of the United Nations Convention Against Corruption (UNCAC). The first chapter of this report includes draft resolutions, which the Commission presents 6 to the Economic and Social Council requesting the Council seriously consider the resolutions for adoption. The resolutions pertain to the fight of corruption with a strong focus on the implementation of education. An informal subgroup was formed within the Commission, focusing specifically on educational programs. Through these programs, 10 further implementation of the UNCAC could result through increasing public access to 11 information and empowering civil society to make informed decisions. Additionally, the 12 resolutions request the expansion of preventative actions, specifically through a 13 recommendation to use mechanisms such as Tools and Resources for Anti-Corruption 14 (TRACK). 15 16 Chapter two of the report outlines the discussions that occurred during debate of agenda 17 item 1. The second chapter also includes the voting record for the resolution adopted by 18 the Commission. 19 20 In the third chapter of the report, one resolution is included that was adopted by the 21 CCPCJ. This resolution recognizes that corruption is a global issue and data on corruption is not always accurate. In addition, the resolution urges the ratification of the 22 23 United Nations Convention Against Corruption. The resolution invites Member States to 24 collaborate on previous efforts in combating corruption, while also remaining receptive to 25 the creation of new measures.

## **Chapter I:**

## Matters calling for action by the United Nations Economic and Social Council

# A. Draft resolutions for adoption by the Economic and Social Council

- 26 The Commission on Crime Prevention and Criminal Justice recommends to the
- 27 Economic and Social Council the adoption of the following draft resolutions:

#### Draft resolution I/2

The Economic and Social Council,

*Recognizing* that the United Nations Convention against Corruption (UNCAC) will lack full effectiveness in implementation until a general consensus is established concerning the far reaching impact of corruption in all Nations,

Reminding Member States of Article 13 section A and B of the UNCAC which stresses the obligations of Member States to facilitate participation of society,

*Keeping in mind* the commitment of the international community in partnering with bilateral and multilateral agencies in addressing issues of corruption,

*Noting* the effectiveness of Tools and Resources for Anti-Corruption Knowledge (TRACK) in disseminating information pertaining to all countries efforts in combating corruption,

*Noting with concern* that natural resources are an emanating source of corruption in natural resource dependent nations,

Observing the success of Austria's Academy of Anti-Corruption in addressing pertinent international concerns,

- 1. *Requests* the expansion of preventative actions in both the public and private communal sectors to include educational programs that inform citizens of the legal ramifications regarding acts of corruption as well as their protected rights;
- 2. *Urges* all Member States to increase the availability of information regarding the expenditures of their State's natural resources in a manner that is comprehensible and actively promotes public debate and dialogue;
- 3. *Calls upon* Member States to utilize TRACK more effectively in order to promote transparency in governments while increasing the awareness of citizens concerning their respective State's anti-corruption efforts;
- 4. *Emphasizes the need* for Member States to implement educational models similar to Austria's endeavors in a manner conducive to said State's cultural specificities;
- 5. Encourages an inclusive approach involving non-State actors, Non-Governmental Organizations, community or faith-based groups to diversify international partnerships in funding training programs for both civil society and governmental officials;
- 6. Reminds all Member States of their commitment under the UNCAC to work towards eradicating corruption and their responsibility to take the necessary steps towards implementing objectives domestically.

## **Chapter II:**

# Consideration of Ratification and implementation of the United Nations Convention against Corruption

At its 2013 session, the Commission considered agenda item one, Ratification and implementation of the United Nations Convention against Corruption.

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- For its consideration of this item, the Commission had before it the following documents:
  - (a) The United Nations Convention against Corruption (A/Res/58/4)
  - (b) The Universal Declaration of Human Rights (217A III)
  - (c) The International Covenant on Civil and Political Rights (2200A XXI)
- (d) The United Nations Convention Against Transnational Organized Crime (A/Res/55/25)
- (e) Strengthening of International Cooperation to Promote the Analysis of Trends in Transnational Organized Crime (A/HRC/22/5)
- (f) Preventing and combating corrupt practices and the transfer of proceeds of corruption, facilitating asset recovery and returning such assets to legitimate owners, in particular to the countries of origin, in accordance with the United Nations Convention against Corruption (A/Res/67/192)

#### A. Deliberations

The issue of corruption hinders economic development and undermines democracy and the rule of law. The monetary losses resulting from corruption prevents the development of national infrastructure while also decreasing the quality of life within a state. In addition, corruption is linked to transnational organized crime and terrorism; specifically human trafficking and drug trafficking.

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In response to corruption in both private and public sectors, the United Nations drafted the United Nations Convention Against Corruption (UNCAC) on the 31st of October, 2003. In compliance with Article 68 of the Convention, the UNCAC entered into force on the 14th of December, 2005.

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The UNCAC outlines four priorities regarding the issues of corruption: prevention, criminalization, international cooperation, and asset recovery.

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Regarding the priority of prevention, the Commission on Crime Prevention and Criminal
 Justice (CCPCJ) discussed the following matter concerning the ratification and
 implementation of the UNCAC:

- The prevalence of various forms of corruption results from a disparity between the rule of
- law and the knowledge of civil society. Therefore, the education of civil society is
- 97 imperative in combating corruption at communal, national, regional, and international
- 98 levels. Within the Commission, a subgroup convened regarding the importance of
- 99 education in ensuring effective implementation of the provisions as presented through the
- 100 UNCAC. Draft Resolution I/1 calls for the expansion of educational efforts which

warrant the accessibility of information concerning natural resource management as well as anti-corruption legislation. This resolution encourages Member States to cooperate with bilateral and multilateral agencies in providing a wide range of educational programs with the intent of an increase in public awareness. Due to time constraints, Draft Resolution I/1 did not enter into voting procedure.

Several countries in the Commission stressed their concerns on education in terms of technical assistance, particularly starting at the community level. Representatives also expressed concerns regarding the time frame in which requests of technical assistance are addressed, stating "slow responses" detract from the effectiveness of implementation.

The nations of the United States of America and the Republic of Germany have agreed to provide technical assistance and expertise where requested in our multilateral oriented solutions.

Additional preventative measures were discussed regarding an increase of transparency during elections and exchanges of governmental services, such as the issuance of an identification card or a passport. Often, these hand-to-hand transactions result in misplacement/misappropriation of funds.

During deliberations concerning the priority of criminalization, various representatives suggested the requirement of governmental workers, both on a large and small scale, to sign an agreement devoted to anti-corruption and transparency. Though this suggestion gained some support, the matter was not discussed after the initial recommendation. Additionally, in regard to the persecution of individuals and groups which commit crimes of corruption, there were several suggestions that the crimes be prosecuted more aggressively in accordance with individual domestic laws. Crimes of corruption are outlined through Articles 15 through 42 of the UNCAC.

Many Member States expressed further concerns on different ideas as to how to ameliorate the prevalence of corruption in private and public sectors. Representatives recognized the need to promote international cooperation in order to appeal to the interests of nations who have not yet ratified the Convention. The Commission highly encourages Member States that have not yet ratified the Convention to do so as soon as possible in order to increase the effectiveness of the UNCAC.

Each Member State has problems with corruption and many have been helpful as to provide knowledge on the matter based upon experiences within their own territorial boundaries. These Member States have divulged information as to what has or has not been effective regarding the issue of corruption in an effort to provide other nations with ideas as to what might be useful mechanisms for combating corruption.

Appreciating the cooperation of Member States with their knowledge and utilization of mechanisms, Member States began to coordinate based upon the premise of deliberation and caucusing, which concurrently led to the idea of a summit. This concept began to develop rapidly as to how it would be organized and what would be accomplished in the proposed summits.

148 149 Interests were gained and lost through the process of caucusing as not every point 150 pertained to certain nations. Through the progress of debate, the majority of nations in the 151 Commission began to recognize certain points of interest that could benefit their state. 152 153 Recognizing the severity of the situation and the strengthening of the cooperation 154 between nations, state sovereignty was called upon as well, mindful that Member States 155 would like to affirm their independence and liberty. 156 157 Emphasizing the issue of state sovereignty, the topic was regarded due to the idea of 158 transparency to fight against corruption. Countries showed their interests and beliefs as to 159 how transparency is a prominent issue, but must be approached efficiently so that it does 160 not intrude within a nation's sovereign rights. 161 162 In regard to the priority of asset recovery, representatives consulted based upon the 163 suggestion of the expansion of the Stolen Assets Recovery Initiative (StAR). The 164 parameters of the expansion would involve the implementation of smaller branches of 165 StAR on a regional basis. In theory, this expansion of StAR could increase the amount of 166 assets recovered in a particular region in lieu of an all-encompassing system of asset 167 recovery. Though the StAR Initiative has recovered over five billion U.S. dollars since its 168 creation in in 2007, the purpose of the expansion would be to promote a continuation of 169 the positive results of StAR.

### B. Action taken by the Commission

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- The Commission, during the process of discussing the Ratification and Implementation of the United Nations Convention against Corruption, formed a separate committee devoted to agenda item 2, International Cooperation for the Improvement of Access to Legal Aid in Criminal Justice Systems, Particularly in Africa. The formation of the second committee was to ensure that both agenda topics were discussed with equal importance.
  - Additionally, two draft resolutions were brought to the floor of the Commission: draft resolutions I/1 and draft resolutions I/2. Resolution I/1 was adopted by a vote of 25-0-7. Due to time constraints, draft resolution I/2 was not able to enter into voting procedure.
- Also at this meeting, as the subject of education was especially important regarding the effort of preventing/combating corruption, and an informal subgroup devoted to the topic of education in civil society was established.

## **Chapter III:**

# Resolutions and Decisions Adopted by the Commission at its 2013 Session

#### Resolution I/1

The Commission on Crime Prevention and Criminal Justice.

- 183 Recalling the United Nations Convention Against Corruption (UNCAC),
- 184 Considering the members of this committee have unique experiences born of
- legislation they have passed, the knowledge of which other Member States could benefit
- 186 from,
- 187 Understanding technical assistance to mean development aid or developmental
- cooperation given by governments and other agencies to support the economic,
- environmental, social and political development for Member States,
- 190 Recognizing that corruption is a multifaceted issue for which there is no one unilateral
- 191 solution,
- 192 Further recognizing the difficulty faced by some Member States in making available in a
- timely manner or with accurate accounts the reports requested by the UNCAC,
- 194 Acknowledging the existence of Non-Governmental Organizations (NGOs) that have
- objective, transparent methods of data gathering that could prove to be instrumental in
- identifying, quantifying and subsequently combating corruption,
- 197 Further acknowledging the existence of regional bodies such as the African and European
- 198 Unions, the Arab League, and the Association of Southeast Asian Nations, established
- under the notion that cooperation and informational exchange is beneficial to all Member States.
- 201 1. *Strongly urges* the ratification of the UNCAC by all Member States and regional economic bodies:
- 203 2. Invites all Member States to inform on a regular basis the international community on
- how legislation they have enacted has affected corruption within that State and the surrounding region;
- 3. *Suggests* that technical assistance should be the first option for any Member States or regional body that wishes to provide support to another Member States or regional body;
- 4. *Recommends* the submission of a report every two years to the Economic and Social Council (ECOSOC) on the state of corruption within Member States by those
- 210 States which would include:

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- (a) Methods being used within Member States in order to prevent corruption, mitigate corruption, or to increase awareness of it;
- (b) Instances of corruption and the punitive measures enforced to combat it;
- 5. *Urges* States to implement their own, unique solutions to issues of corruption that best serve their own needs;
- 216 6. Invites NGOs to make available to the ECOSOC their modes of data gathering, to be
- 217 used for means such as but not limited to:
- 218 (a) Ensuring that countries are transparent and efficient in making their reports as
- suggested by the UNCAC and recommended further by this document;
- 220 (b) Identifying instances where corruption within Member States could compromise the

- state's ability to further the interests of the international community as outlined by the UNCAC;
  (c) Making more efficient the communication between international actors pursuant to the address of corrupt activities on such an international scale;
  - 7. *Encourages* regional economic bodies to adopt stances similar to that assumed by the Commission on Crime Prevention and Criminal Justice with regards to the data generated by NGOs such that they may:
    - (a) Better understand the problems plaguing their Member States;
    - (b) Better facilitate interaction between their Member States;
    - (c) Better legislate for their Member States.

Passed, Yes: 25 / No: 0 / Abstain: 7

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## **Chapter IV:**

## **Adoption of the Report**

In its meeting in November 2013, the draft report of the Commission on Crime Prevention and Criminal Justice on Ratification and Implementation of the United Nations Convention Against Corruption was made available for consideration. The Commission considered the report, and with no amendments, adopted the report by consensus. The Member States Iran and China abstained.